

Energy Market Reforms to Enable a Green Transition in Canada

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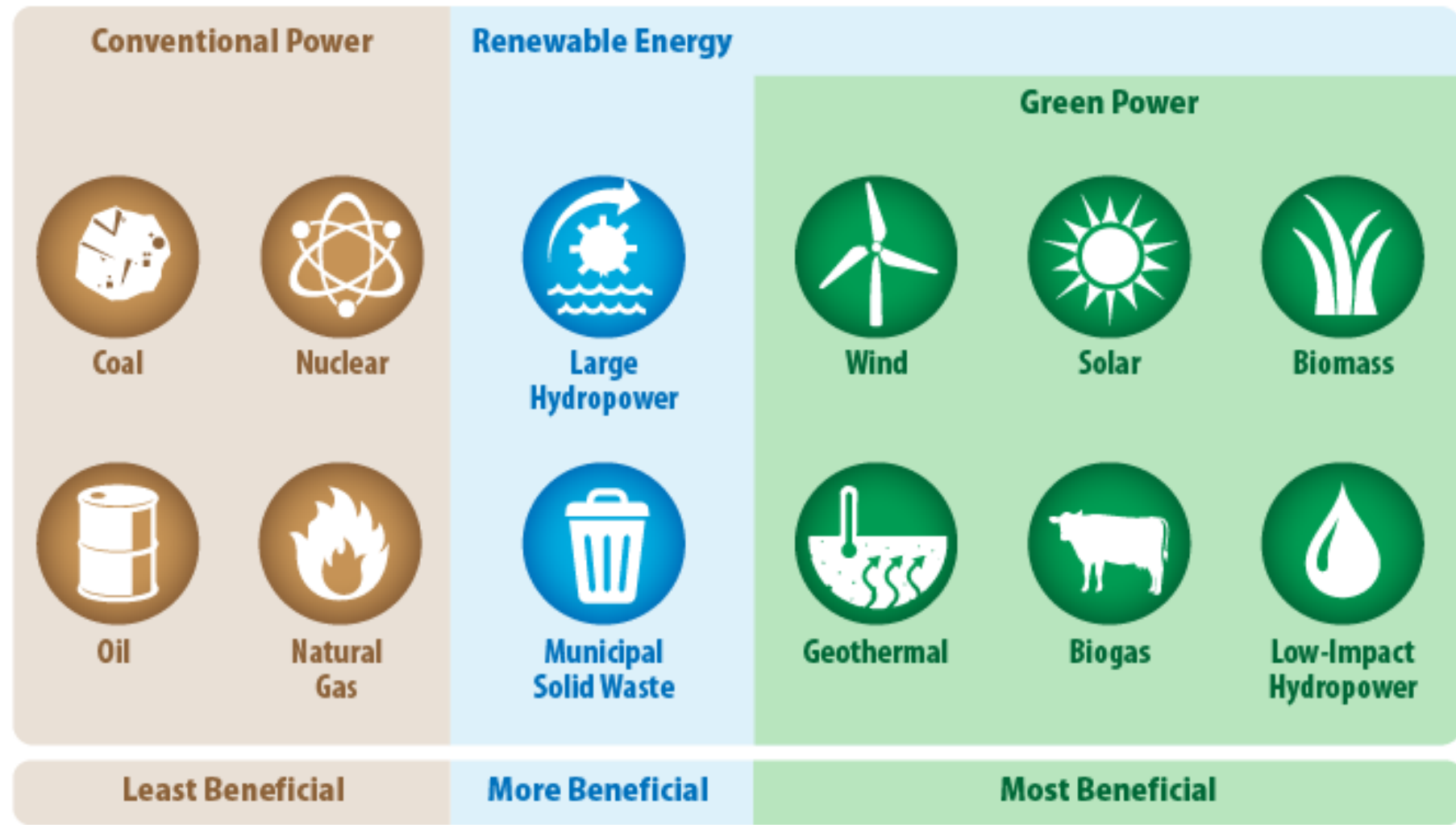
School of Public Policy and Administration

Carleton University

Feb. 9 2018



← U.S. ELECTRICITY SUPPLY (NOT TO SCALE) →



SOURCE:
EPA

The Coal Sector

SUPPLY AND DEMAND (2016)

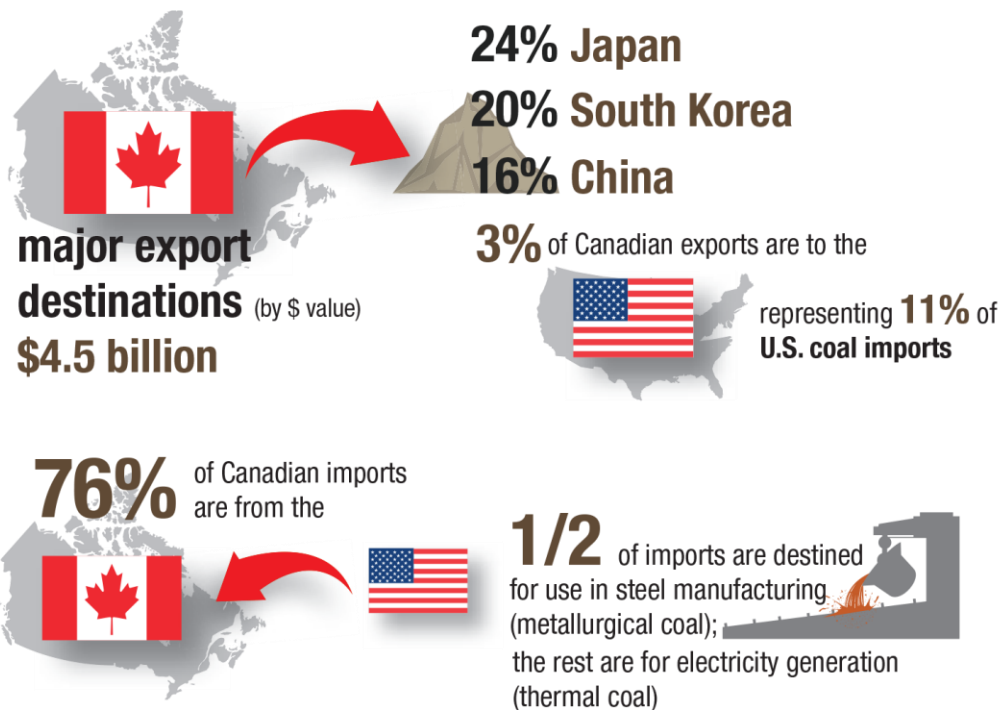
CANADIAN PRODUCTION



EXPORTS



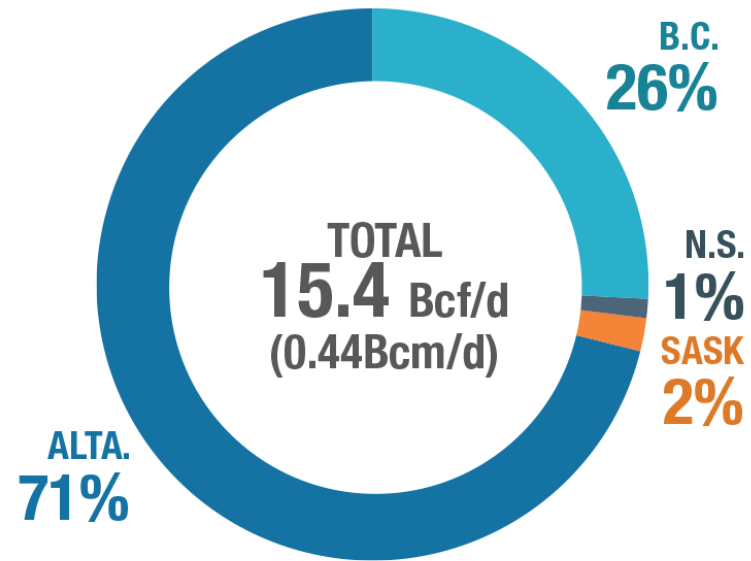
IMPORTS



Canadian Energy Markets: Oil

- Alberta/Saskatchewan cannot bring resources to shore in quantities they like
- Pipe Dreams:
 - ~~Energy East~~
 - ~~Keystone XL??~~
 - ~~Northern Gateway~~
 - Kinder Morgan TransMountain????
- Trade wars: bitter grapes
- Global carbon budget: how will it affect the oil sands?

Canadian Energy Markets: Natural gas



Source: NRCan

LNG Projects in Canada

WEST COAST – British Columbia

Douglas Channel LNG (Cancelled)

[25 Years](#)

[Kitimat LNG](#)

[20 Years](#)

[LNG Canada](#)

[40 Years](#)

[Cedar LNG Project](#)

[25 Years](#)

[Pacific NorthWest LNG](#) (Cancelled)

[40 Years](#)

Prince Rupert LNG (Cancelled)

[25 Years](#)

[Aurora LNG](#) (Cancelled)

[25 Years](#)

[Grassy Point LNG](#)

[25 Years](#)

[WCC LNG](#)

[40 Years](#)

[Orca LNG](#)

[25 Years](#)

[New Times Energy](#)

[25 Years](#)

[Watson Island LNG](#)

[Kitsault Energy Project](#)

[20 Years](#)

[Stewart LNG Export Project](#)

[25 Years](#)

[Triton LNG](#)

[25 Years](#)

[Woodfibre LNG](#)

[25 Years](#)

[WesPac LNG Marine Terminal](#)

[25 Years](#)

[Discovery LNG](#)

[25 Years](#)

[Steelhead LNG](#)

[25 Years](#)

[Nisga'a LNG](#)

EAST COAST

[Goldboro LNG](#) (Nova Scotia)

[20 Years](#)

[Bear Head LNG](#) (Nova Scotia)

[25 Years](#)

[A C LNG](#) (Nova Scotia)

[25 Years](#)

[Saint John LNG](#) (New Brunswick)

[25 Years](#)

[Energie Saguenay](#) (Quebec)

[25 Years](#)

[Stolt LNGaz](#) (Quebec)

[25 Years](#)

TUGLIQ Gaz Naturel Quubec Inc. (Quebec)

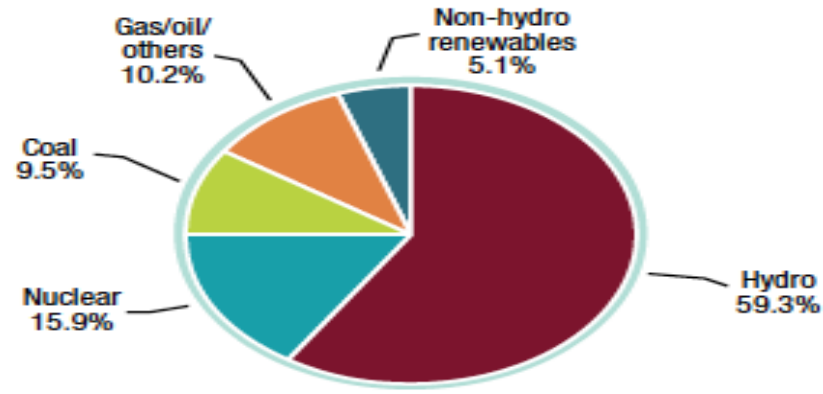
[Applying](#)

Source: NRCan

Generation in Canada – 639 TWh (2014)

Generation by source, 2014

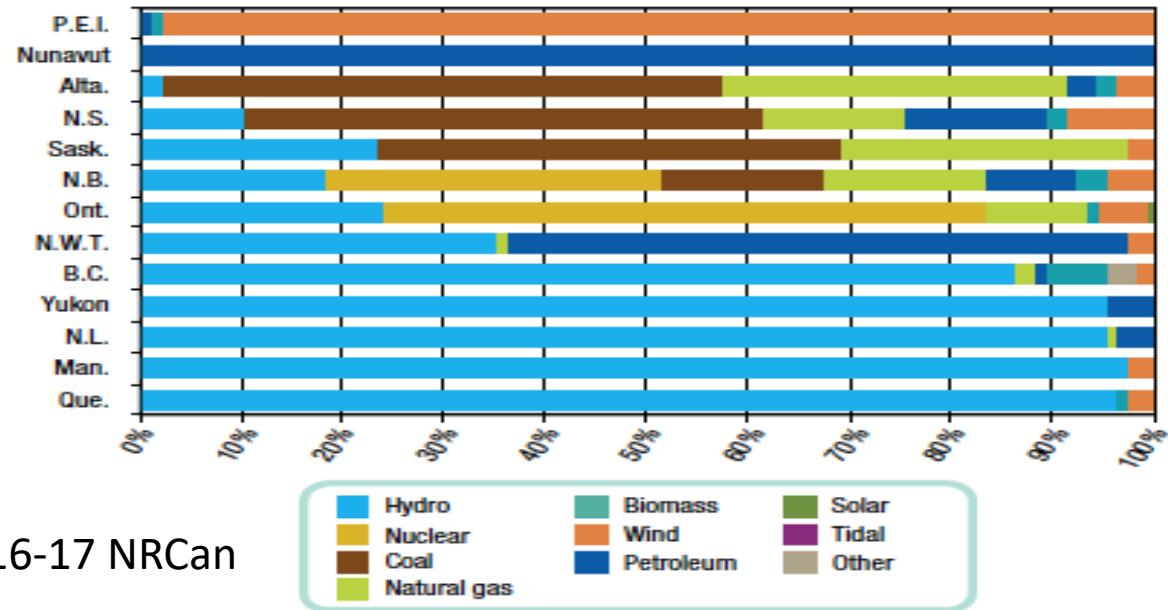
Electricity Generation



Generation from renewable sources: 64%, first in the G7

Generation from non-GHG emitting sources: 80%, second in the G7 after France

Provincial characteristics

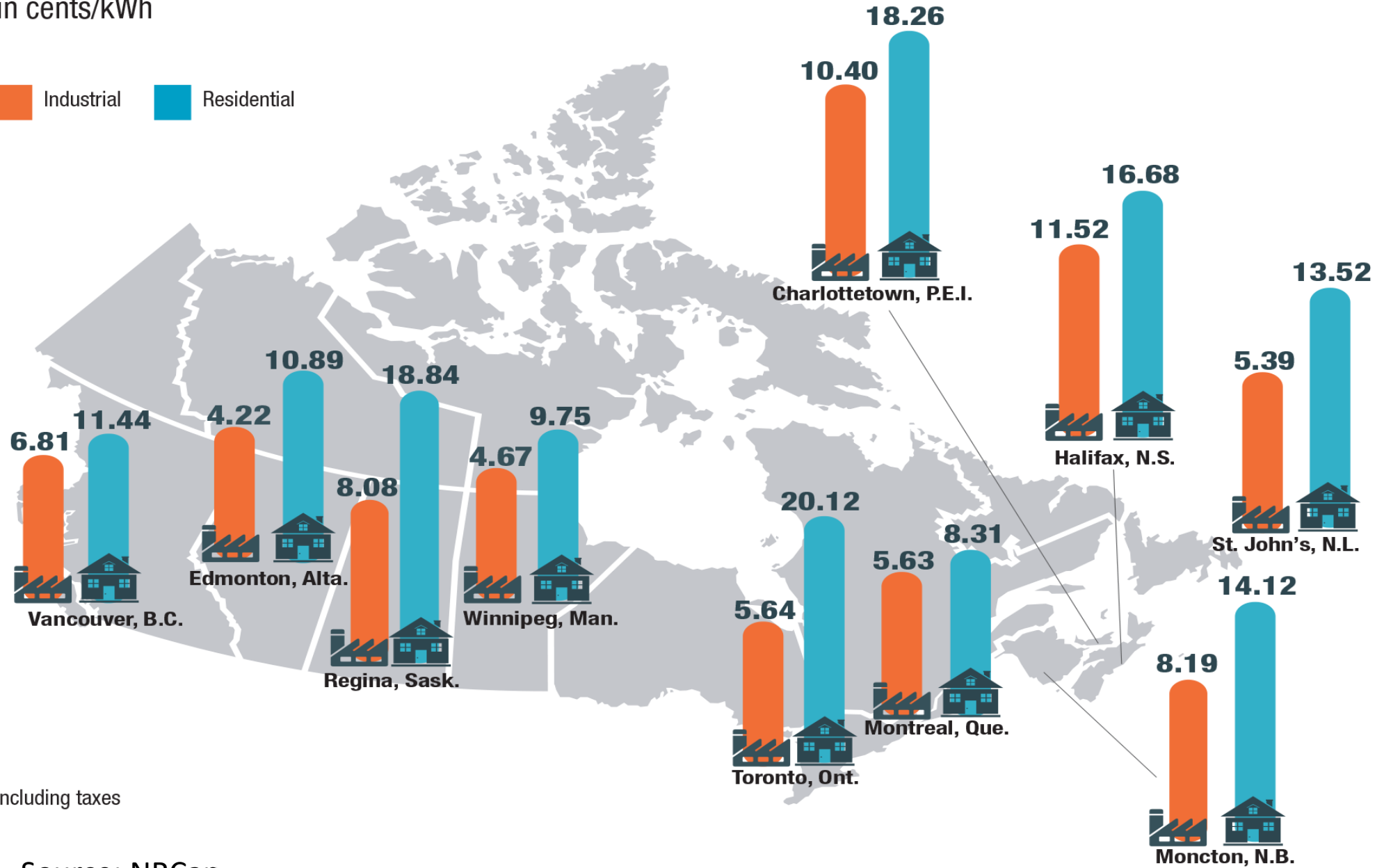


Source: Energy Fact Book 2016-17 NRCAN

AVERAGE LARGE INDUSTRIAL AND RESIDENTIAL ELECTRICITY PRICES*, APRIL 2016

in cents/kWh

Industrial Residential



*including taxes

Source: NRCan

Electricity Market Structure in Canada

Alberta

- Mandatory Power Pool
- Wholesale & retail open access (2001)
- Fully competitive wholesale market

BC

- Wholesale and industrial open access
- Vertically-integrated Crown Corporation serves 94% of customers

Manitoba

- Wholesale open access
- Vertically-integrated Crown corporation

New Brunswick

- Wholesale open access
- Vertically-integrated Crown corporation

Newfoundland

- Vertically-integrated Crown Corporation and investor-owned distribution utility.

Nova Scotia

- Wholesale open access
- Investor-owned utility regulated on cost-of-service

Nunavut

- Vertically-integrated Crown Corporation.

NWT

- Vertically-integrated Crown Corporation.
- Investor-owned distribution utility provides service in several communities.

Ontario

- Industry unbundling (1998)
- Wholesale & retail open access (2002)
- Hybrid regulation and competition model

PEI

- Procures electricity from New England market and long-term contracts with New Brunswick.

Québec

- Wholesale open access
- Vertically-integrated Crown corporation
- Expanding IPP development

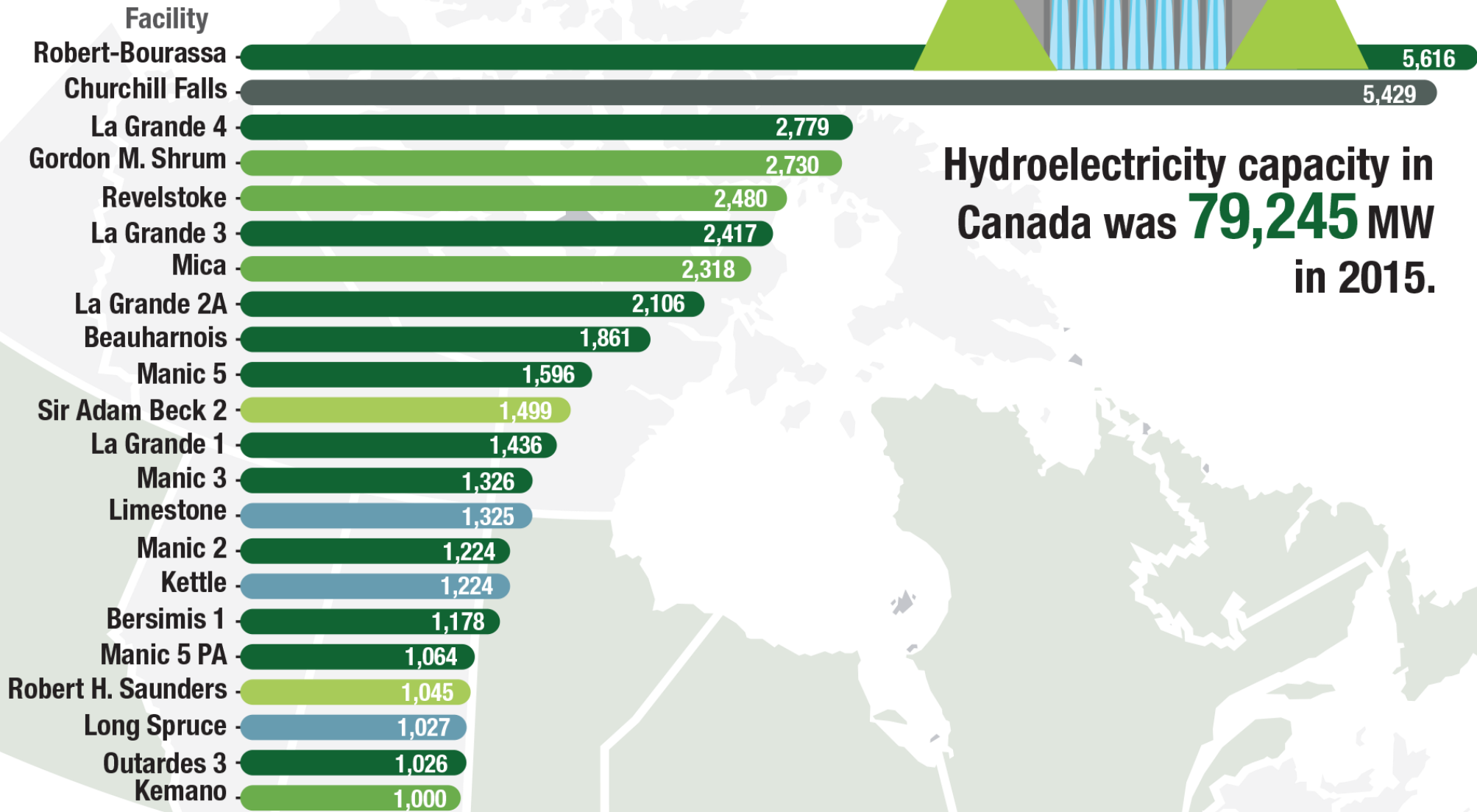
Saskatchewan

- Wholesale open access
- Vertically-integrated Crown corporation

Yukon

- Vertically-integrated Crown Corporation.
- Investor-owned distribution utility provides service in several communities.

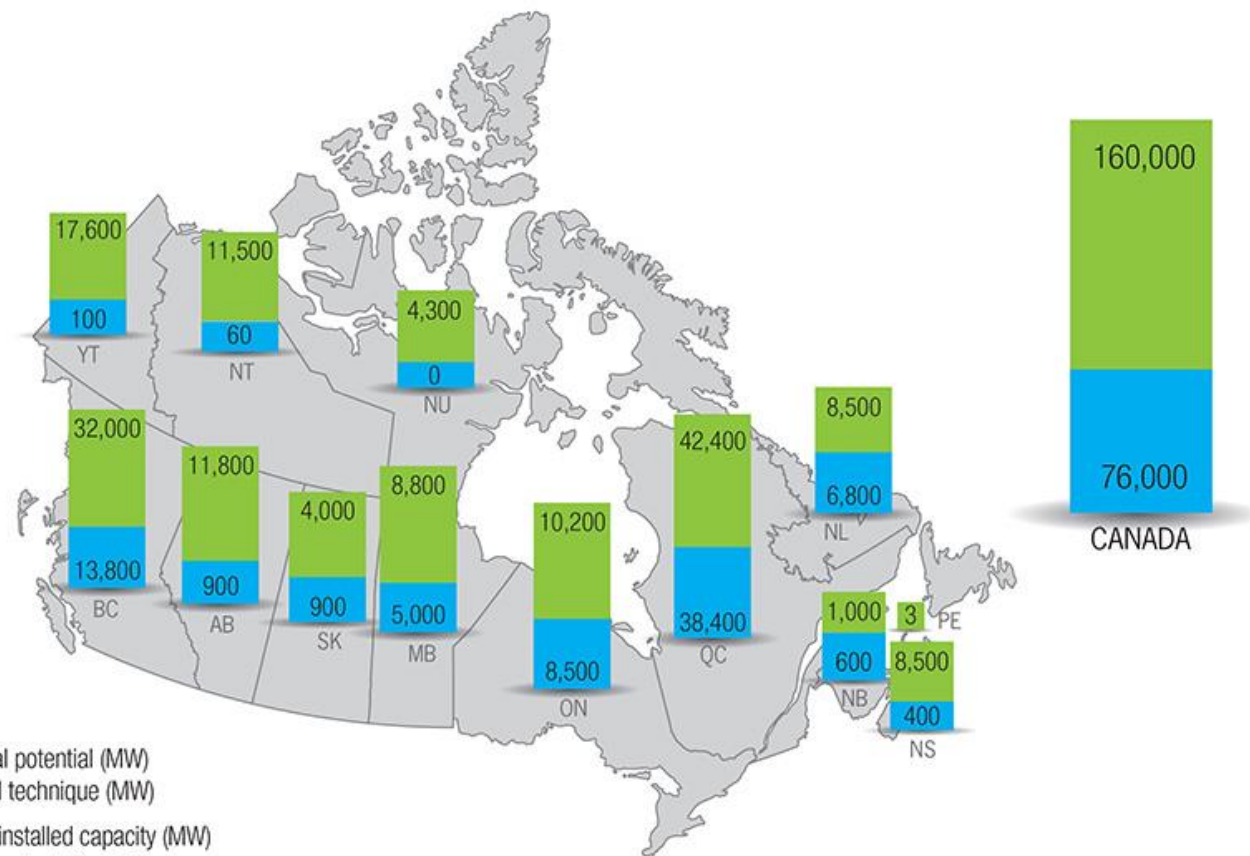
MAJOR HYDRO FACILITIES IN CANADA* ($\geq 1,000$ MW)



Hydroelectricity capacity in Canada was **79,245** MW in 2015.

*There are 492 hydro facilities in Canada with a capacity of at least 1 MW.

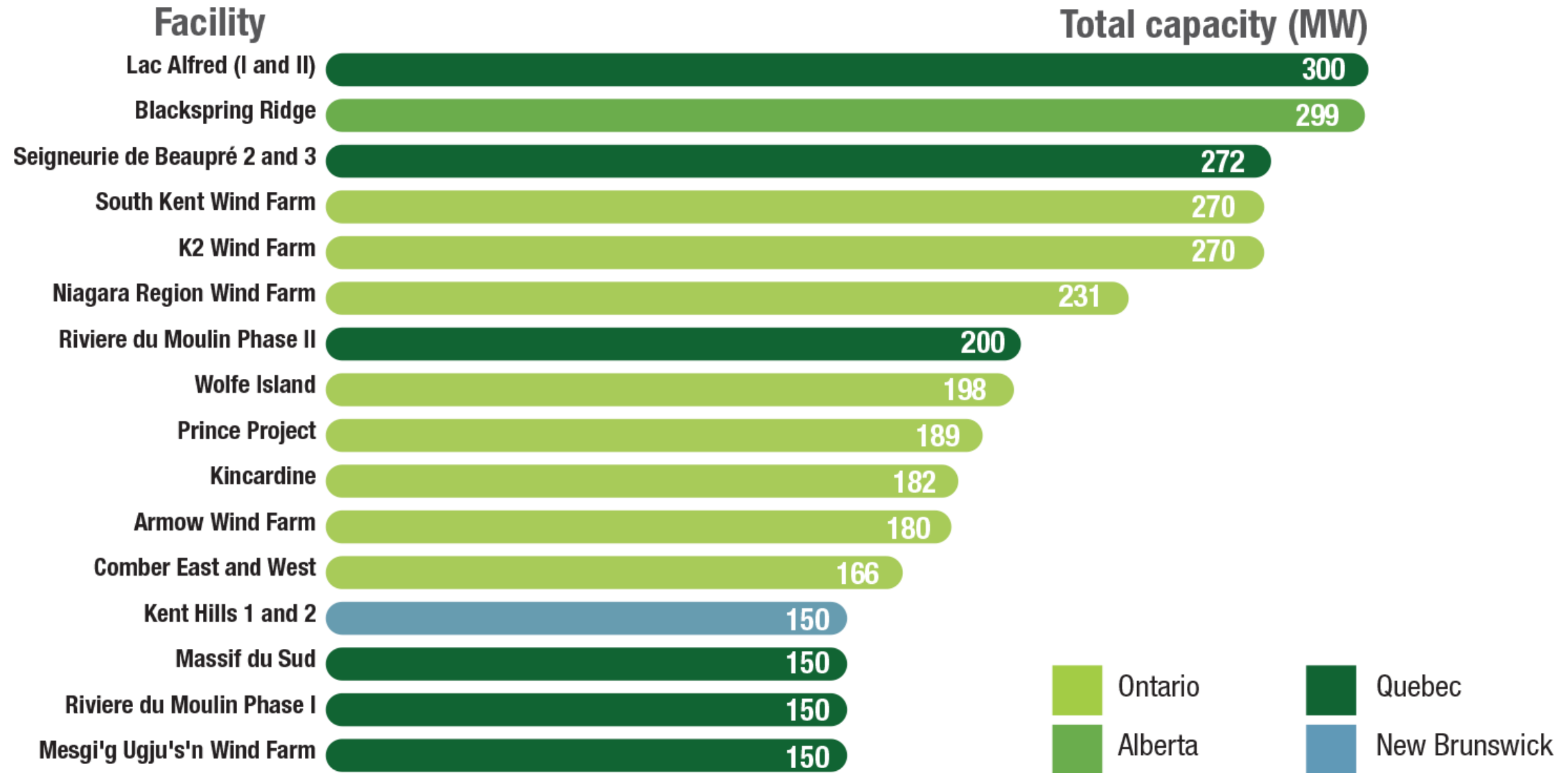
CANADIAN HYDRO CAPACITY & POTENTIAL (MW) L'HYDROÉLECTRICITÉ AU CANADA: PUISSANCE INSTALLÉE ET POTENTIEL (MW)



- Technical potential (MW)
Potentiel technique (MW)
- Current installed capacity (MW)
Puissance installée (MW)

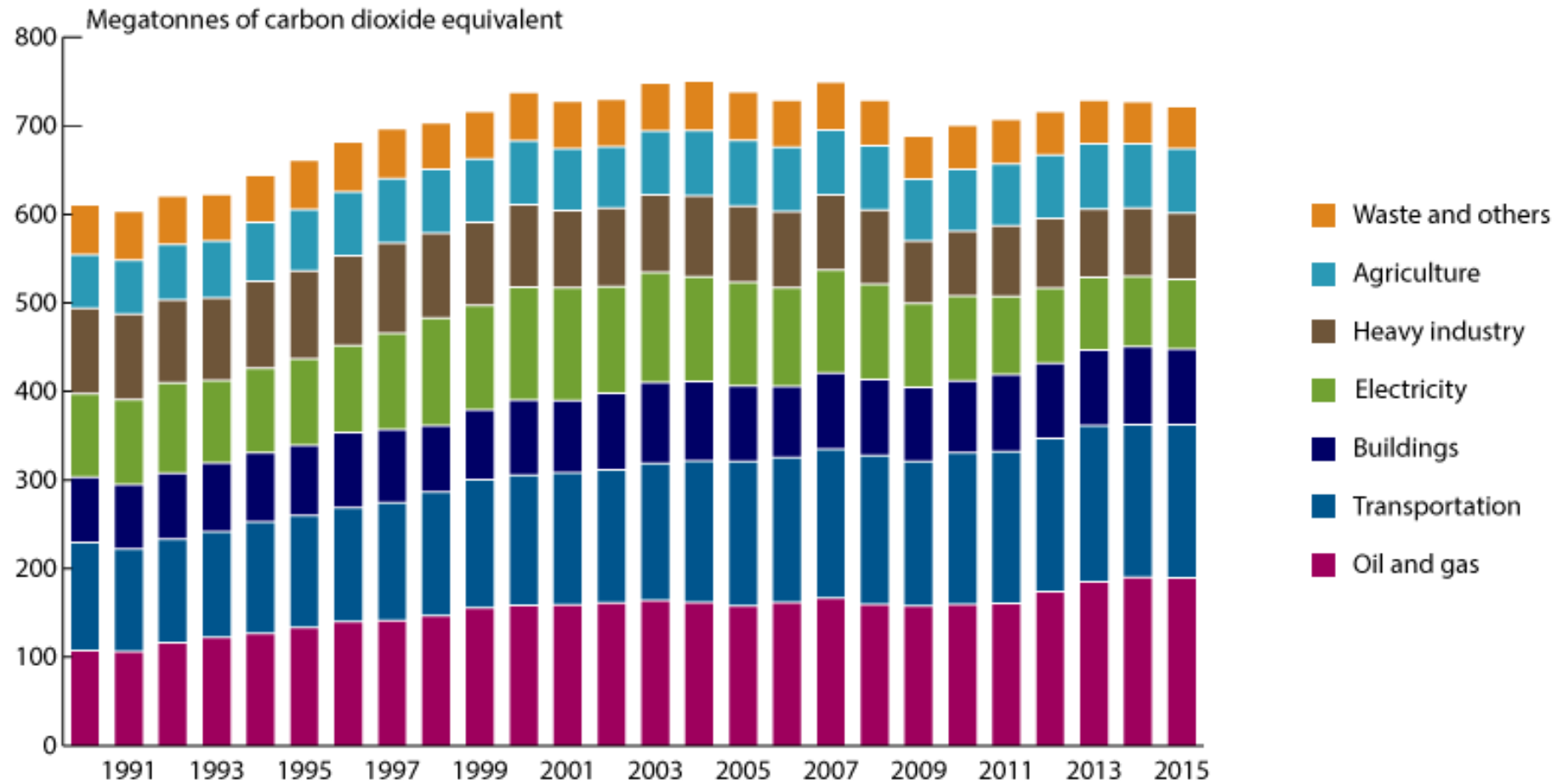
Sources: 1) Potential: EEM study conducted for the CHA in 2007 : Executive Summary
 2) Installed Capacity : Statistics Canada, CANSIM table 127-0009, values for 2006 and 2013 retrieved on February 5, 2015
 Note: The potential is defined as the technical potential determined by EEM for the CHA in 2006-2007 minus the capacity added since 2006 and therefore no more available for future development

LARGEST WIND FARMS IN CANADA* (≥ 150 MW)

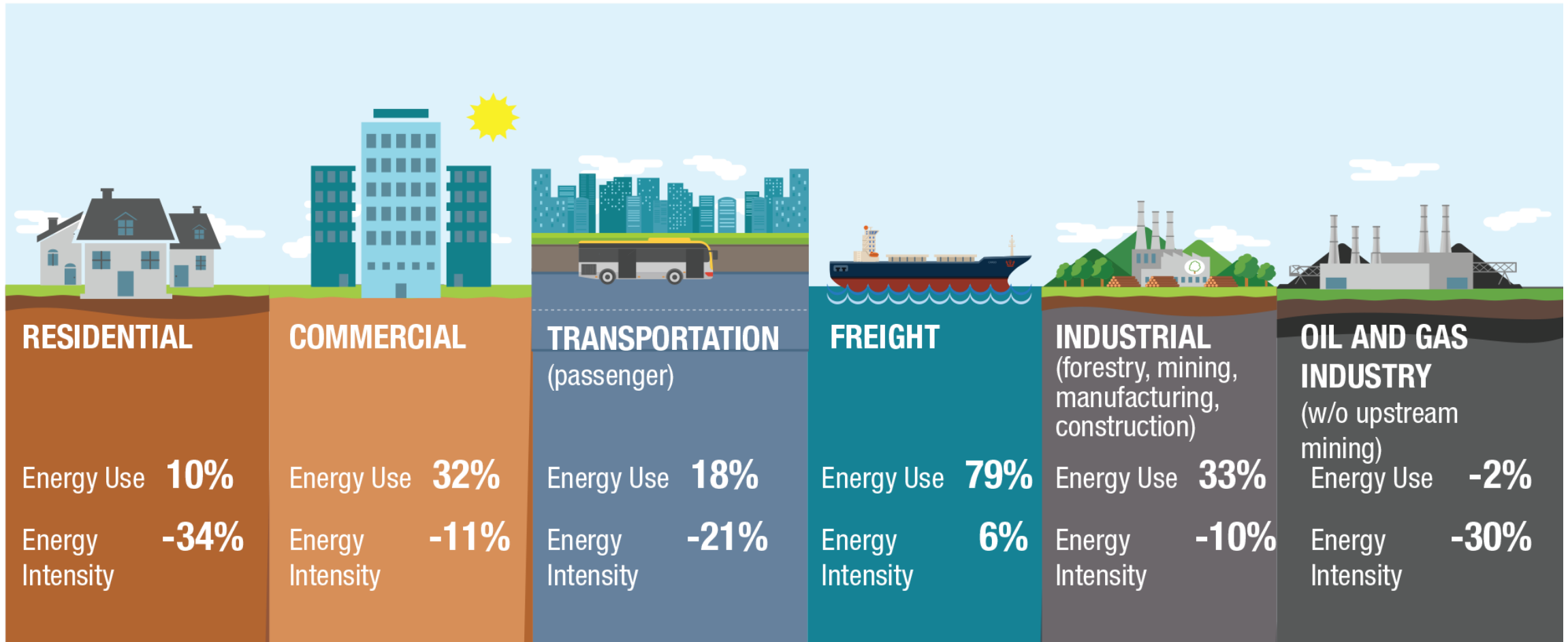


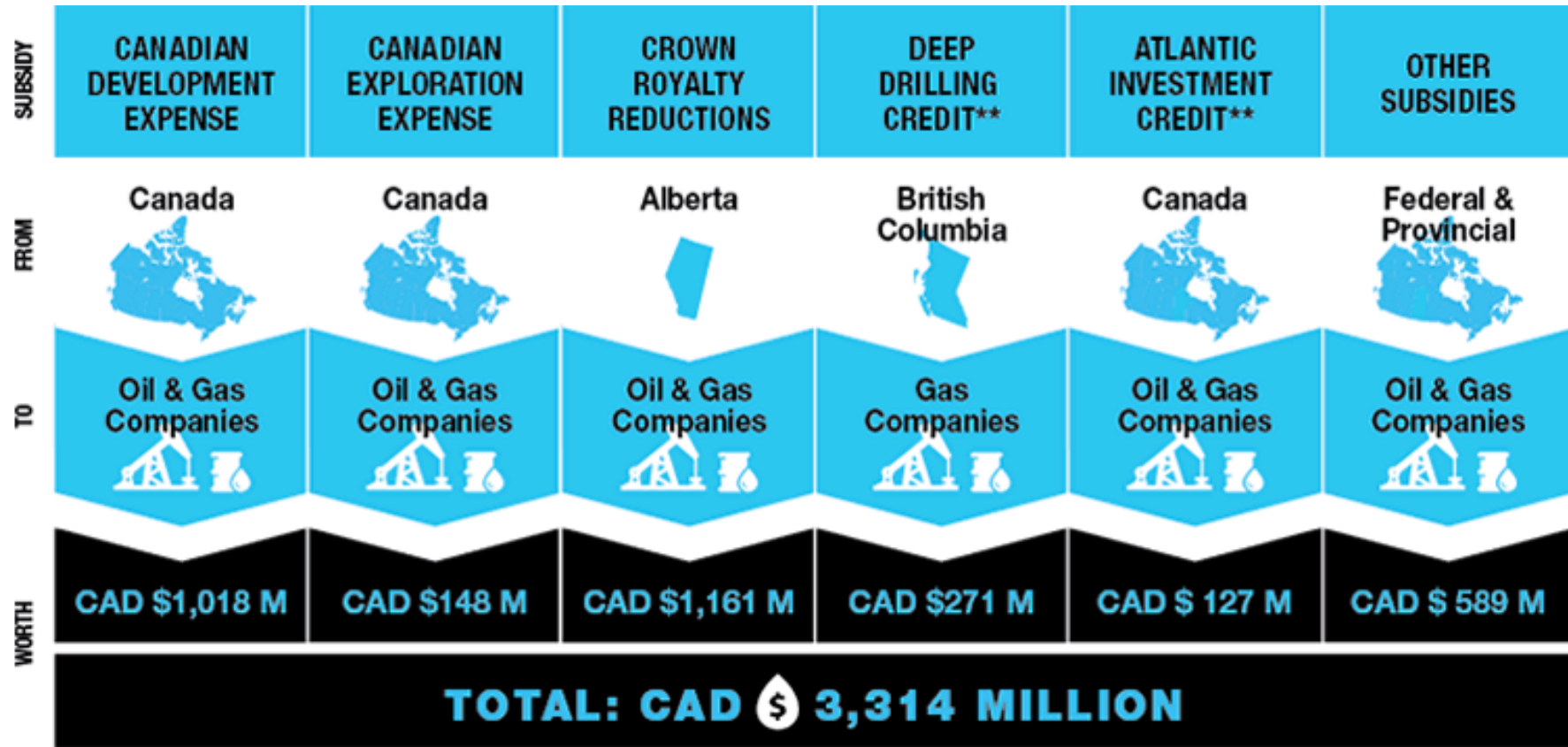
*There are 255 wind power facilities in Canada with a capacity of at least 1 MW.

Greenhouse gas emissions by sector



TRENDS IN ENERGY USE AND INTENSITY BY SUBSECTOR, 1990–2014





Source:
IISD

Fossil Fuel Subsidies

CANADIAN ENERGY STRATEGY

Canada still the only G8 country without an official energy strategy

mandate letter from the Prime Minister that states a commitment to work with provinces and territories to advance a **Canadian Energy Strategy**.

In December 2016, Energy Ministers presented a Joint Action Plan with collective commitments in four priority areas:

- **Energy Efficiency:** aligning standards, updating building codes, and facilitating adoption of energy management systems for industry
- **Energy Infrastructure:** exploring new and enhanced electricity interconnections, smart electricity grids, natural gas infrastructure, and improved regulatory review processes
- **Energy Technology and Innovation:** expanding RD&D cooperation and investment and reducing reliance on diesel in remote communities
- **International Energy Collaboration:** deepening collaboration on international energy issues, including joint missions.

Some of the energy market challenges in Canada

No coherent market approach to electricity generation, distribution and pricing

Lack of electricity grid interconnections

Powerful utilities that focus on large scale power generation in isolation

No general vision or guidance on energy market reform and integration at the federal level

Lack of infrastructure for electrification to take off

GHG Emissions from oil and gas and transport sector

Pipelines and Retaliation

Clean rather than green energy



Our government firmly believes that Canadians don't have to make the choice between building a stronger economy and protecting our environment. We can do both, we need to do both, and we are doing both. A strong economy where we invest in new technology, where we invest in **green infrastructure** allows us to not only make our communities green but also allows us to create jobs.”

–Amarjeet Sohi, Minister of Infrastructure, Renew Canada

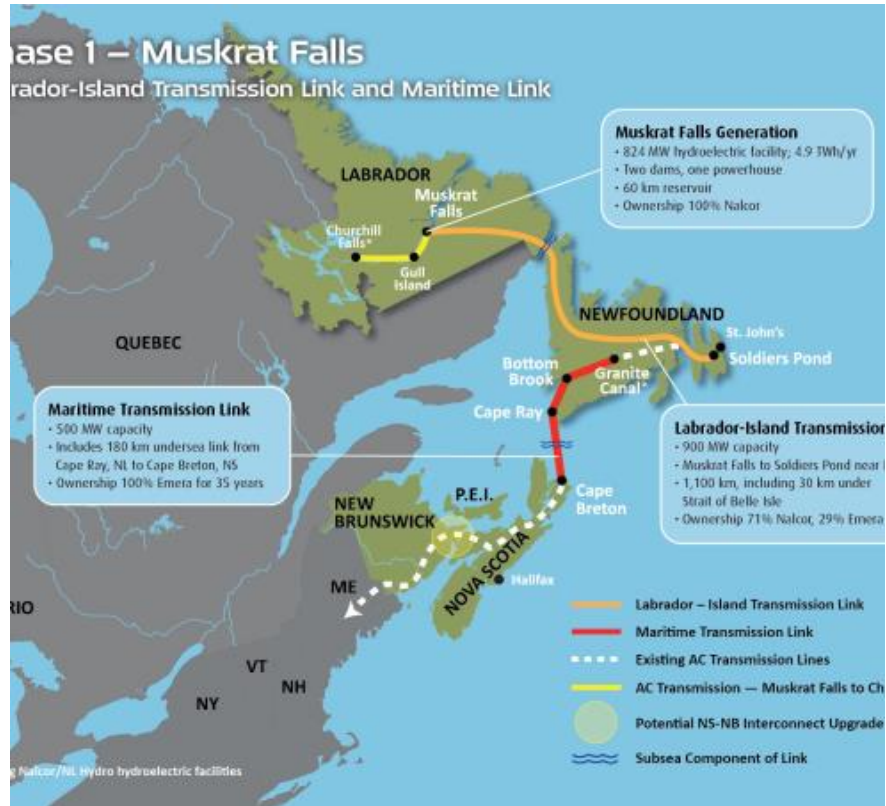


“Green” Infrastructure Investments

[Renew Canada](#), recently published its annual [Top 100 Biggest Infrastructure Projects](#) (see CEA website)

7 out of the top 10 projects are energy infrastructure projects, worth over \$68 billion in total, with the energy sector representing nearly 70% of the biggest infrastructure investments in Canada

- #1 [Bruce Power Nuclear Refurbishment](#) (Nuclear – ON)
- #2 [Darlington Nuclear Refurbishment](#) (Nuclear – ON)
- #3 [Muskrat Falls Project](#) (Hydro – NL)
- #5 [Site C Clean Energy Project](#) (Hydro – BC)
- #6 [Keeyask Hydroelectric Project](#) (Hydro – MB)
- #7 [Romaine Complex](#) (Hydro – QC)
- #9 [Bipole III Transmission Line](#) (Transmission – AB)



The Truth about “Green Infrastructure”

What will a Green Transition require?

Including all environmental, economic and social impacts of the energy supply chain

New economic directions: knowledge based economy, smart grids, EVs and green technologies

Increased electrification of all sectors

New employment, skills creation, research clusters and capacity building

Smart systems and prosumers: local and better balancing of demand and supply

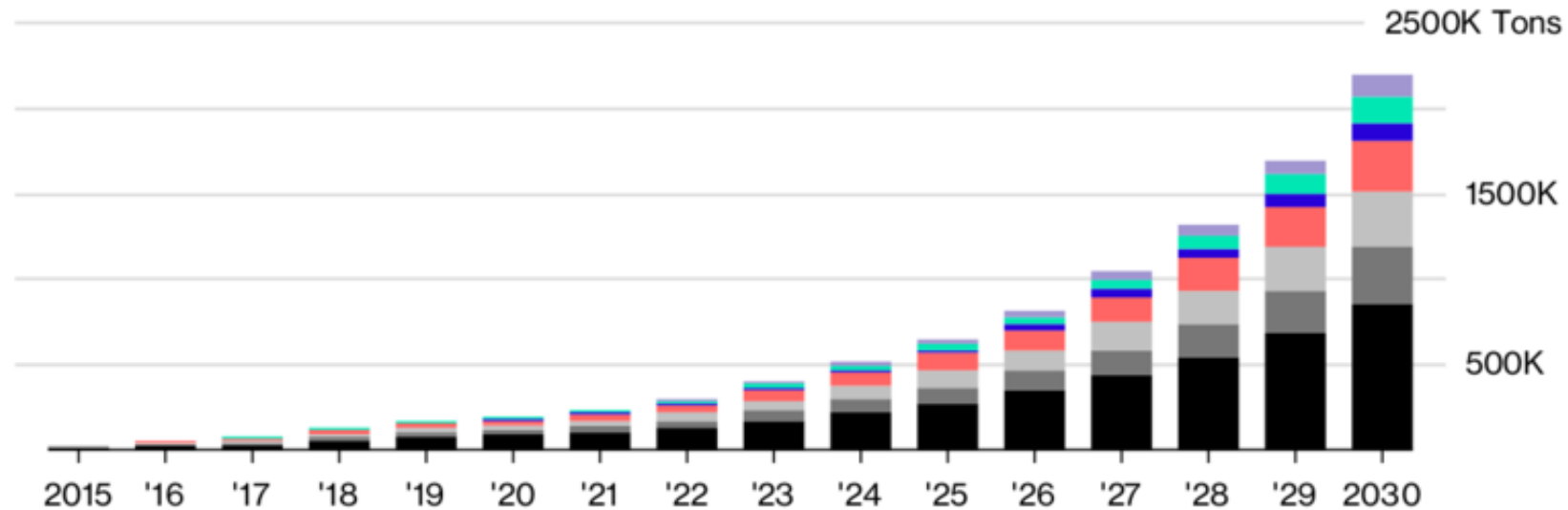
A transition from large scale isolated provincial power generation to integrated, more distributed, less intrusive technologies

The Green Transition in Canada

Demand Surge

Global metals and materials demand from EV lithium-ion batteries

■ Graphite ■ Nickel ■ Aluminum ■ Copper ■ Lithium ■ Cobalt ■ Manganese

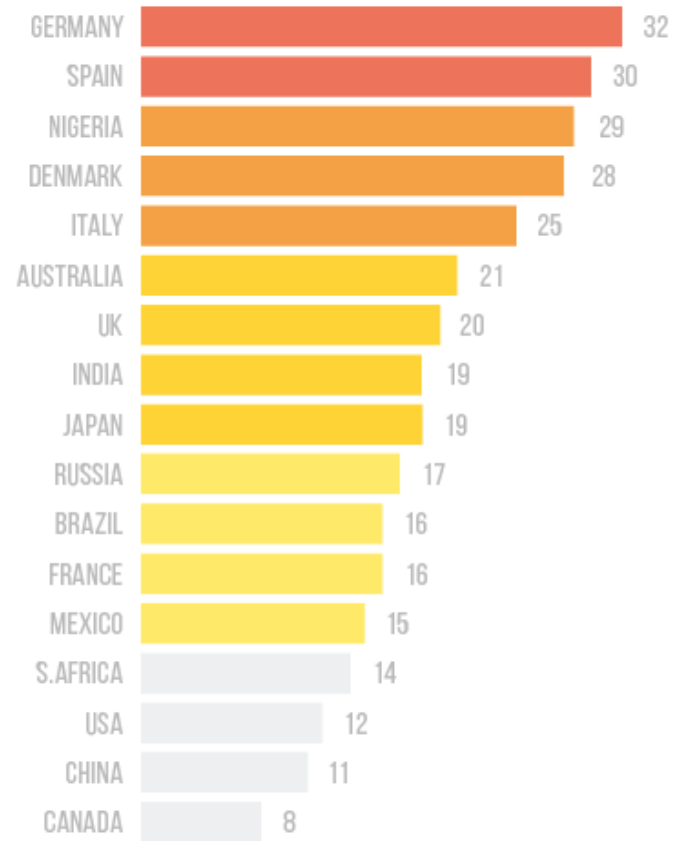


Source: Bloomberg New Energy Finance

Bloomberg

Electricity prices relative to purchasing power

Average electricity prices in US cents/kWh (2011 ppps)

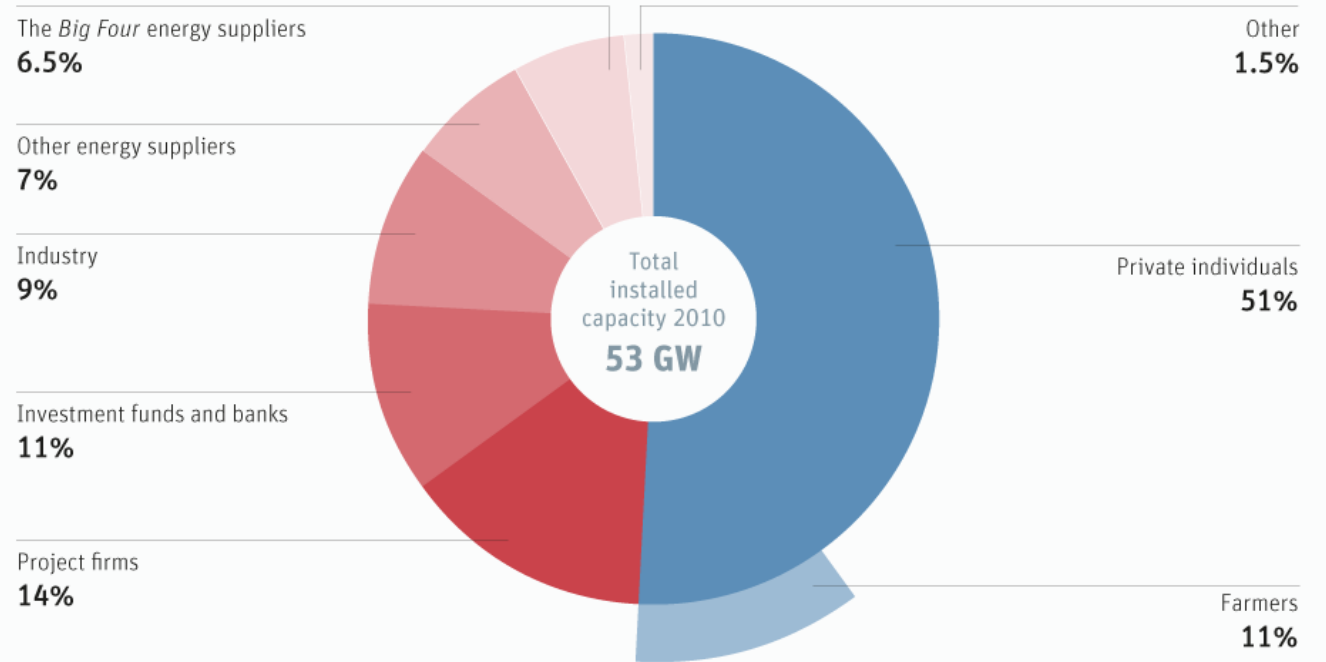


Energy Democracy

Renewables in the hands of the people

Ownership of renewables installed capacity in Germany, 2010

Source: www.unendlich-viel-energie.de



Ontario Long Term Energy Plan (October 2017)

Moving away from long term energy contracts

Competitive mechanisms to procure new supply sources such as **incremental capacity auction**

- Generators
- Demand response providers
- Importers
- Emerging new technologies

More interties to other provinces

More innovative pricing: by season, peak and off-peak differentials, more use of smart technologies and apps

Net metering to create incentives to invest in storage

Ontario Long Term Energy Plan

Modernizing the utility business: new business models and partnerships

Conservation programming should better meet community needs

Desire for First Nation and Métis ownership of and partnerships on projects: access to financing

Integrate electricity planning with municipal and regional planning

Consider impacts on economic development

Reform suggestions for a Green Transition

- Energy strategy that accompanies the Pan Canadian Framework on climate change to guide energy market integration and grid interconnections, as well as the future of oil and gas
- Storage markets: capacity, wholesale, balancing and auxiliary services (as in UK)
- Contestability of vertically integrated markets: minimum connectedness between provinces, better access to grids and transmission charges by use, free entry of IPPs
- Incremental capacity auctions (see Ontario Long Term Energy Plan)
- Green technology innovation and trade development: from Clean to Green

Reform suggestions for a Green Transition

- More distributed consumption and production: net metering and ownership of energy systems by private owners, cooperatives, farmers, etc.
- Empowerment of remote communities and indigenous people as active markets participants and regulatory decision-makers
- Active balancing of demand and supply through demand response, wide involvement of consumers as energy brokers (prosumers) and not just as consumers
- Shifting subsidies from fossil fuel industry to renewables, electrification and a mining sector that could enable a green transition in Canada