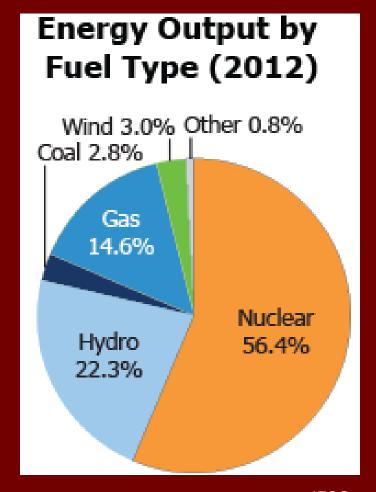
# Energy, Politics and Sustainability: Electricity Policy in Ontario

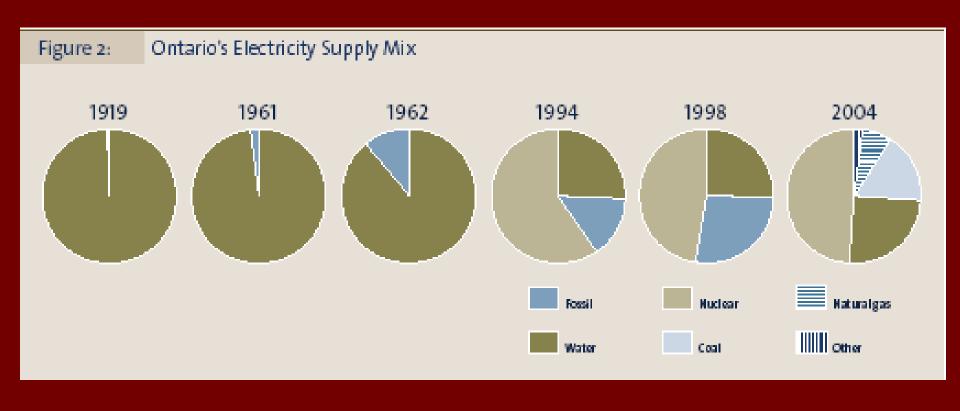
Mark Winfield York University

### **Ontario Electricity**

- 'Hard' vs. 'soft' paths
- Markets vs. planning
- Transitions and Future roles of nuclear, coal, natural gas, renewables, conservation, smart grids and storage
- Relationships between energy, economy and environment

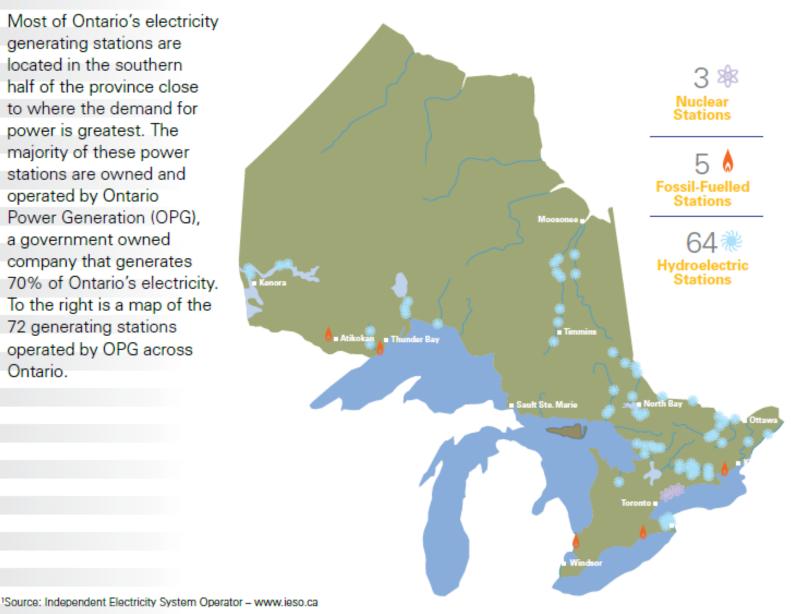


## Ontario Electricity Supply Over 100 Years



#### 2007 ONTARIO ELECTRICITY GENERATION MIX1

Most of Ontario's electricity generating stations are located in the southern half of the province close to where the demand for power is greatest. The majority of these power stations are owned and operated by Ontario Power Generation (OPG), a government owned company that generates 70% of Ontario's electricity. To the right is a map of the 72 generating stations operated by OPG across Ontario.



## **Upheaval and Instability in Ontario's Electricity Sector**

Vertically Integrated Monopoly





The Market Experiment

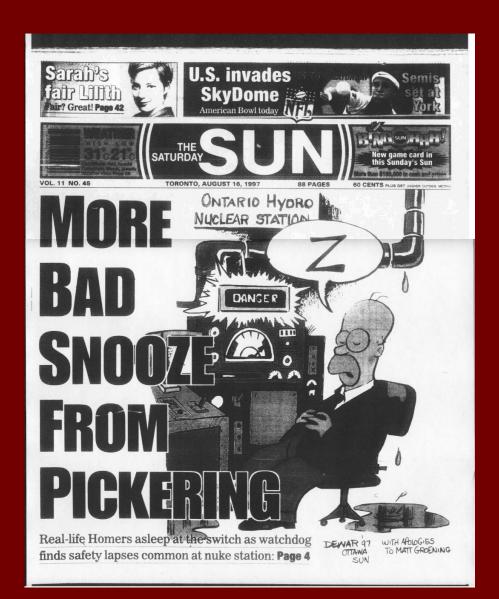




A 'Hybrid' System



### In the meantime....



### **NAOP Impacts**

#### Appendix C

Ontario Power Generation's Coal Plants: Electricity Generation and Emissions, 1995 to 2001

|                                    | 1995       | 1996       | 1997       | 1998       | 1999       | 2000       | 2001       |
|------------------------------------|------------|------------|------------|------------|------------|------------|------------|
| Electricity<br>Generation<br>(Gwh) | 16,699     | 18,915     | 24,523     | 33,275     | 34,068     | 41,446     | 37, 185    |
| Greenhouse<br>Gases<br>(tonnes)    | 15,400,000 | 17,900,000 | 22,430,000 | 29,800,000 | 30,530,000 | 37,640,000 | 35,090,000 |
| Sulphur Dioxide (tonnes)           | 74,100     | 84,500     | 123,150    | 140,810    | 140,580    | 163,510    | 147,090    |
| Nitrogen Oxides (NO) (tonnes)      | 28,200     | 35,100     | 42,770     | 54,320     | 49,240     | 49,450     | 42,170     |

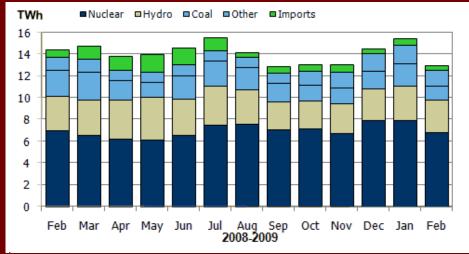
<sup>1</sup> Gwh = 1,000,000 kilowatt-hours

Sources: Ontario Power Generation, *Towards Sustainable Development: 2001 Progress Report*, Appendix A; *Towards Sustainable Development: 1999 Progress Report*, Appendix A; Email from Bob Kozopas, Ontario Power Generation, August 22, 2000.

### More Challenges...

 August 2003 Blackout and Reliability/Security of Supply Concerns





Difficulties in meeting summer peaks

## Ontario's Electricity Sector and Climate Change

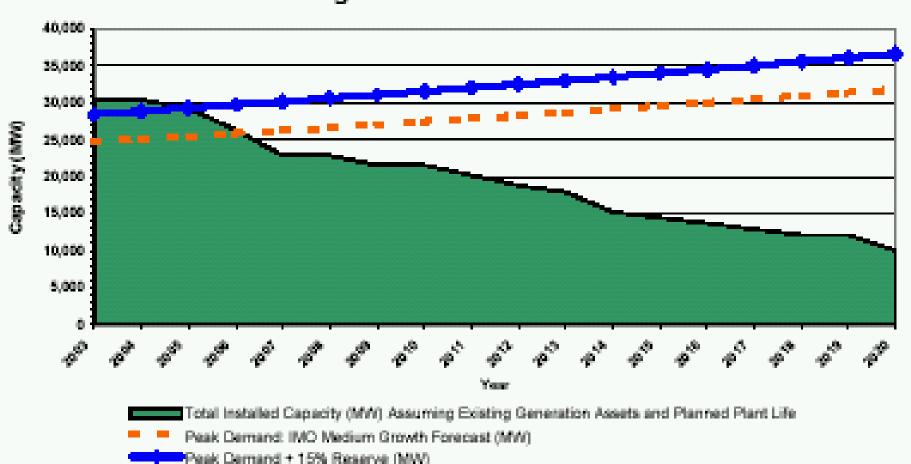


- Electricity generation was responsible for 17% of Ontario's greenhouse gas emissions
  - Second only to transportation
- There is no viable means of reducing greenhouse gases emissions from Ontario's existing coal plants

### Anticipated retirement of 80% of existing generating assets over next 20-25 years

FIGURE 2.C





### Electricity Restructuring Act 2004

- Creates Ontario Power Authority, including Conservation Bureau
- Mandates OPA to develop an 20-year Integrated Power System Plan (IPSP)



### Supply Mix Directive I June 2006

- 14,000MW nuclear for baseload
- Reduce peak demand by 6300MW
- 7500MW new renewables
- High-value, highefficiency uses of natural gas
- Coal Phase-out deferred



#### **IPSP**

- Review of IPSP
   required by
   Minister of Energy
   September 2008
  - Results postponed to March 2009

...OEB HearingSuspendedSeptember 2008



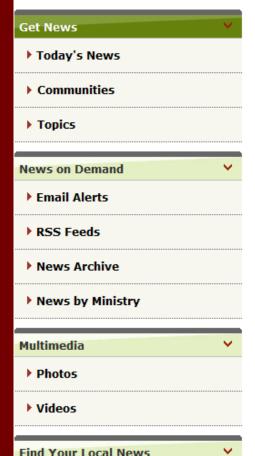
#### In the meantime....

The GreenEnergy andGreenEconomy Act,2009



### Green Energy and Green Economy Act, 2009

- Feed-in Tariffs and Grid Integration for Renewables
- One-Window approvals system for renewables (REA)
- Restructures approach to conservation



Northern

Central

Eastern Western

Southeastern.

Southwestern

South Central (GTA)



#### **Ontario Suspends Nuclear Procurement**

June 29, 2009 11:20 AM

Queen's Park — The Government of Ontario today announced that it has suspended the competitive RFP to procure two replacement nuclear reactors planned for the Darlington site. Deputy Premier and Minister of Energy and Infrastructure George Smitherman indicated that the government remains committed to the modernization of Ontario's nuclear fleet.

PRINT

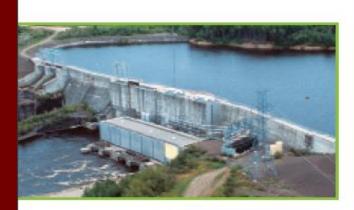
AA ACCESSIBILITY

"Emission-free nuclear power remains a crucial aspect of Ontario's supply mix," Smitherman said. "Unfortunately, the competitive bidding process has not provided Ontario with a suitable option at this time," he added.

Proposal submissions were received from AREVA NP, Atomic Energy of Canada Limited and Westinghouse Electric Company on February 27, 2009 and carefully evaluated. Only the submission from AECL was compliant with the terms of the RFP and the objectives of the Government. However, concern about pricing and uncertainty regarding the company's future prevented Ontario from continuing with the procurement at this time.

In March 2008, Ontario undertook a two phase competitive procurement process to select a nuclear vendor to build a two unit nuclear power plant at Darlington. The units are to replace older units as part of a strategy to renew Ontario's nuclear fleet. Nuclear power accounts for about 50 percent of Ontario's electricity needs and provides a reliable, stable and clean supply of base load electricity.

#### Ontario's Long-Term Energy Plan







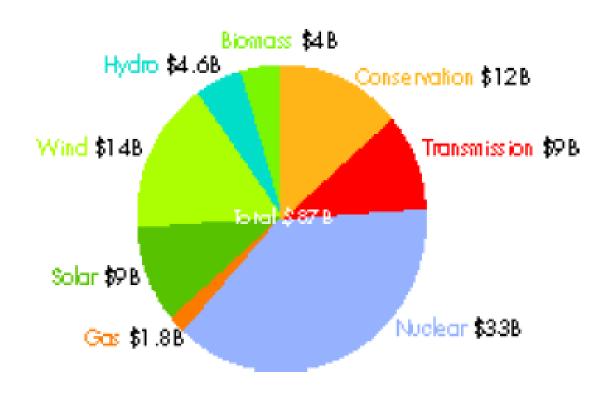
**Building Our Clean Energy Future** 



## Long-Term Energy Plan and 2011 Supply Mix Directive

| Installed Capacity                  | 2003   | 2010<br>(Projected) | 2030<br>(Projected) |
|-------------------------------------|--------|---------------------|---------------------|
| Nuclear                             | 10,061 | 11,446              | 12,000              |
| Renewables – Hydroelectric          | 7,880  | 8,127               | 9,000               |
| Renewables – Wind, Solar, Bioenergy | 155    | 1,657               | 10,700              |
| Gas                                 | 4,364  | 9,424               | 9,200               |
| Coal                                | 7,546  | 4,484               | o                   |
| Conservation                        | 0      | 1,837               | 7,100               |
| Total                               | 30,006 | 36,975              | 48,000              |

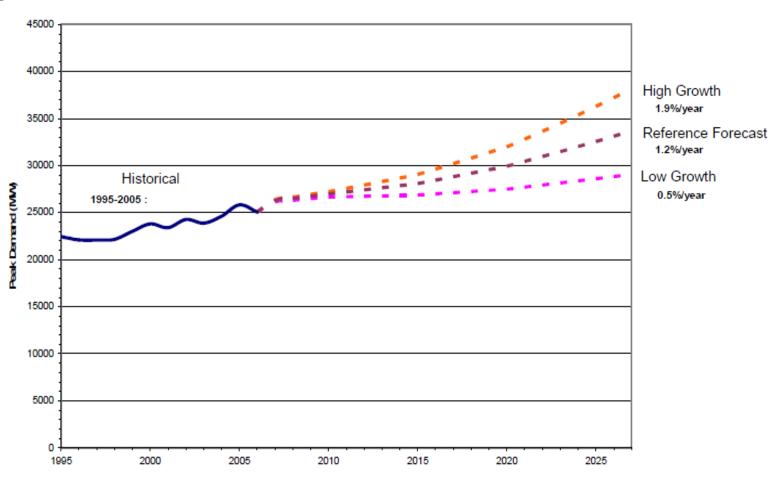
### FIGURE 13: ESTIMATED CAPITAL COST OF LONG-TERM ENERGY PLAN: 2010 TO 2030 (\$ BILLIONS)



### Complications....

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#### Figure 18: Reference Forecast Growth Scenarios – Peak Demand

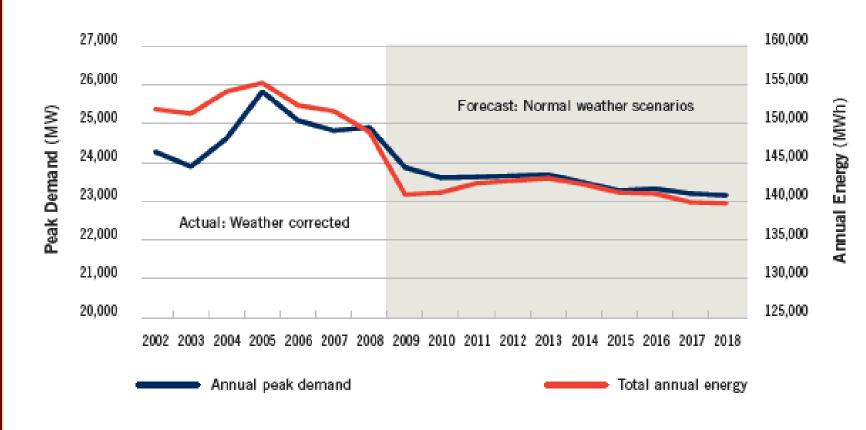


Source: IESO/OPA

### Economic Downturn and Declining Demand (IESO December 2009)

#### PEAK AND ENERGY DEMANDS - HISTORIC AND FORECAST

Source: Independent Electricity System Operator, Ontario Power Authority



### Fukushima



### Green Energy Challenges

Local Opposition to wind energy and impact on 2011 Election



Lynne DiCocco (holding GEA Green Fascism sign), is surrounded by neighbours protesting the Armow Wind Farm

### The Cost Debate



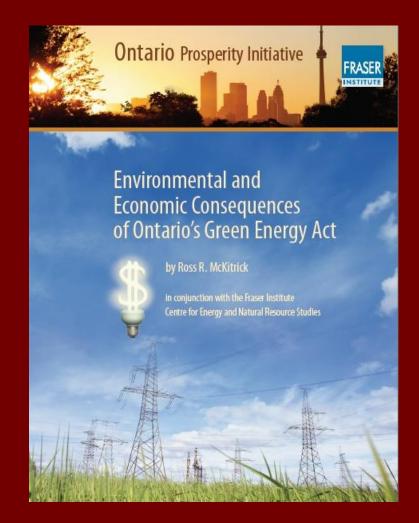






Tim Weis • P.J. Partington

July 2011



## Green Energy as Industrial Strategy



Studies in Ontario Electricity Policy Series | Paper No. 5

#### Understanding the Economic Impact of Renewable Energy Initiatives:



Assessing Ontario's Experience in a Comparative Context







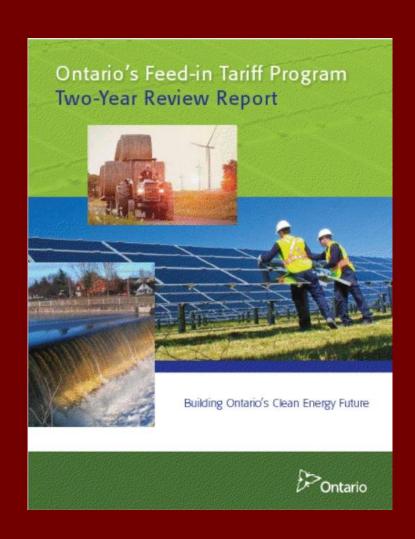
Mark Winfield, PhD. Associate Professor, Faculty of Environmental Studies Co-Chair, Sustainable Energy Initiative York University

with contributions from Nageen Rehman, Mariana Eret, Dawn Strifler and Paul Cockburn



### Green Energy Withdrawal

- Off-shore wind moratorium February 2011
- Fit Review and moratorium October 2011
- FIT rates reduced April 2012



### Green Energy Withdrawal

- May/June 2013
  - FIT Programterminated for projects>500kw
  - Samsung agreement targets reduced by 45%
  - Domestic content
     requirements reduced
     in face of WTO
     decision
  - No commitment on renewables beyond 2018



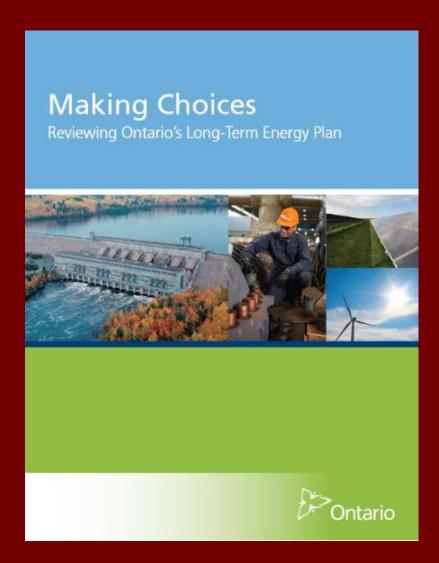
### No Nuclear New Build — October 2013



**AECON** 

#### Where Now?

- Gas plant cancellation saga continues
- Declining Demand
- Conservation
- Nuclear Refurbishments?
- Renewables Future?
- Smart Grids and Storage?
- Quebec relationship
- Bill 75 and Abandonment of Planning concept



### Planning Implications

- Need for more flexible and adaptive approach to planning
- Incorporate insights from complex systems, socio-ecological resilience and socio-technological transitions perspectives
- Comparative policy analysis
  - Germany, California, BC, UK.