CARLTON UNIVERSITY

Minutes of the 224th Meeting
of the
BOARD OF GOVERNORS

Time: Monday, January 25, 1971, at 4:30 p.m.
Place: Senate Room - Administration Building.

PRESENT:
Mr. D. A. Golden, Chairman, Mr. A. Andras, Mr. G. E. Beament,
Mr. J. C. Clarke, Dr. A. D. Dunton, Mr. C. Edwards, Mr. C. F.
Elderkin, Mr. R. Findlay, Professor M. C. Fromhartz, Mr. F. E.
Gibson, Dr. J. L. Gray, Mr. C. L. Jeffrey, The Hon. Mr. Justice
B. Laskin, Dr. G. E. Maynard, Mr. T. R. Montgomery, Mr. R. J. Neill,
Dean H. H. J. Nesbitt, Dr. Sylvia Ostry, Dr. L. Rasmussen,
Miss Ruth Richards, Mr. H. Soloway, Mr. W. Teron, Mr. C. G. Watt.
Also present: Mr. A. B. Larose, Mr. J. K. Kettles, Mr. J. E.
Whenham, and Mr. D. C. McEown, Secretary.

WELCOME TO NEW MEMBER:
Mr. Golden, Chairman of the Board, on behalf of the Board,
extended a welcome to the Honourable Mr. Justice Laskin who had
recently been elected as a member of the Board of Governors.

APRIL MEETING:
It was agreed to change the date of the April meeting from
April 28 to April 29.

MINUTES:
It was agreed that the minutes of the previous (223rd) meeting
be approved with the following amendment:

Page 2, "Meeting of the Committee on University Affairs
With the Committee of Presidents of Universities of
Ontario," first sentence -

"The President reported:

a) that during the fall, the Committee on University
Affairs had met with each of the provincially assisted
institutions;

b) that in each case they had discussed with the respective
institutions the development of graduate programmes;

c) that after this series of meetings, the Committee on
University Affairs had met with the Committee of Presidents
of Universities of Ontario and had once again raised the
question of the development of graduate programmes."
APPOTMENTS, LEAVES, ETC.:

It was agreed, upon the recommendation of the President, that the academic appointments, leaves, etc., contained in Confidential Appendix A be approved.

RELATIONS WITH THE GOVERNMENT:

This report, dealing with on-going negotiations with a government department, is contained in Confidential Appendix B.

STAFF CHANGES:

It was agreed, upon the recommendation of the Bursar, that the staff changes contained in Confidential Appendix C be approved.

GRADUATE PROGRAMMES:

The President reported that each of the provincially assisted universities in the province had received a letter from the Deputy Minister of the Department of University Affairs, as the secretary of the Committee on University Affairs, outlining the recommendations of the Committee concerning changes for support of graduate programmes. Contained within these recommendations are the following proposals:

a) That the funds for the Ontario Graduate Fellowships be reduced by at least 30% from its present level, meaning in approximate terms that instead of the $5 million available this year there would only be $3.5 million available next year. It was explained that this is a provincially administered system of fellowships and that the actual implementation of the recommendation would mean that the number of fellowships available to Ontario students would be reduced.

b) That graduate students who are paid more than $1,800 per year for teaching and like duties such as teaching assistantships would not be eligible to be counted for grant purposes as full-time graduate students.

c) That provincial grant support would not be paid for graduate students enrolled in new graduate programmes including those programmes which have been approved by the appraisal process. In reply to questions, it was pointed out that there may be some exceptions to this recommendation in the case where a new graduate programme has been developed and approved within the context of an evaluation of the discipline concerned when this evaluation demonstrates that there is a need for additional programmes within that discipline in the province.

d) That for the purpose of the calculation of the grant to each institution that the amount of money paid to the universities would be based not on the median of the graduate tuition fee but on a standard fee of $250 per semester. It was explained that the provincial grant is based on the calculations of a number of student units which are weighted according to
the discipline of the student and the level at which the
student is taking his instruction and from this is subtracted
the median tuition fee in the province for each of the
respective disciplines for the units thus generated. At
the present time, the median for graduate students is
$135 per semester, and unless the University increases the
graduate student fee to $250 per semester the difference
between the standard fee recommended and the present median
fee multiplied by the number of graduate student units will
be lost as revenue for next year’s operations.

The president reported that the effect of these recommendations,
if implemented, will be to reduce the numbers of graduate
students enrolled at the universities in the future. He
explained that because of the timing of the recommendations
it was extremely difficult to measure accurately the total
effect, but that in Carleton’s case it appeared that the amount
of revenue which had been projected for the University’s operations
for the next year may well be reduced by an amount somewhere in
the order of one-half million to three-quarters of a million
dollars.

In the following discussion, a number of questions were raised.
These were:

a) What has been the Committee of Presidents’ reaction to
these recommendations, first of all, in principle; and
secondly, as it relates to execution and, particularly, as
it relates to the suddenness of the proposal. The President
explained that the Committee of Presidents has had one
emergency meeting concerning this issue and that its
immediate reaction to both aspects was to communicate its
disapproval of the proposals to the Committee on University
Affairs. He indicated that there is a recognition by the
Committee of Presidents that some control in the growth of
graduate development is necessary, but that the broad
mechanism chosen by the Committee on University Affairs may
be more damaging than useful and that a more selective
mechanism would be more appropriate.

Concerning the question of execution, the President
reported that the Committee of Presidents had agreed that
it was impossible to adjust to such a serious and major
change in support within the span of time recommended by
the Committee on University Affairs.

b) The President was asked whether the primary motivation of
the Committee on University Affairs in making these
recommendations was to save money or because the job
opportunities for graduate students had been reduced.
He explained that in discussion with the Committee on
University Affairs that both of these motives had been
expressed by its membership but that it was impossible
to determine which of these was the primary motive and that while these were symptoms of the present environment there had been no real expression by the Committee on University Affairs of its underlying causes. It was further suggested by members of the Board that it did not seem, particularly as it related to the job opportunity question, that any long-term analysis was available to justify this action and, while job opportunities, in the short-term, for graduate students may not now be available, no one had demonstrated that this would be a continuing situation. It was therefore suggested that by reacting in this manner to the short-term situation the action might further aggravate the imbalance of the available trained manpower resources in the economy instead of correcting it, which seems to be one of the reasons for these recommendations.

The President reported that the Committee on University Affairs had suggested to the universities that they should increase their projections of freshman student enrolment because of a change in policy for the teacher training programme of the province. This change establishes that the minimum qualification for teachers will include one year at university. The President indicated that it appears that Carleton's share of this increase will be about 150 students next year. In reply to a question, the President reported that approximately 40% of the freshman enrolment at Carleton this year was not in the category of direct entry from Ontario Grade 13. This 40% figure includes out of province and foreign students but that even with this factor it appears that the number of students who are entering university other than direct entry from Grade 13 is increasing and has been steadily growing in the last few years. He explained that both at Carleton and within the provincial system this trend is being studied but at the present time there is not sufficient data to identify what these students' pre-university experiences are or why the phenomenon is occurring. In reply to a further question concerning changes in the high schools' evaluation process as it affects university entrance, he reported that the universities have not been consulted in any formal manner about these changes which have been taking place in the last few years.

The President reported that work on the budget is underway but has not yet been developed to a point where it can be brought forward to the Board. He noted that with the unit value increase only being 4.8% coupled with increasing demands and also with the latest information concerning the graduate programme that the financial situation for the coming year is expected to be extremely tight.
Mr. Teron, chairman of the committee, led the discussion of the report. He explained that the Building Committee had met twice during the month. The first occasion was the joint meeting of the Building Committee and the remainder of the Board to hear the presentation made by the staff which provided background on the provincial capital financial assistance system and the current problems and general planning procedures of the University. He indicated that as a result of this presentation it was evident that there were sufficient funds to meet the University's capacity to build its needed space but that the major problem now seems to be related to the University’s ability to plan and construct the minimum requirement for future facilities in the next few years. He reported that, as a result of this latter situation, the staff had been developing a proposal which would provide new planning and construction procedures which, if successful, would permit the University to plan and construct facilities at a rate which would use all of the available resources which are needed to meet the University's minimum requirements. He then explained that the purpose of the second meeting which took place just prior to the Board meeting was to review with the staff the development of these new procedures and that, as a result of this discussion, it was hoped that a presentation could be made at the next meeting of the Board which would permit the Board to take a decision concerning the implementation of these procedures or their rejection. The Board agreed that these procedures should be further developed and directed that the details of the procedures and how they would work and the background information of the presentation made on the 12th of January be circulated to each member prior to the next meeting.

ARCHITECTURE BUILDING:
The chairman of the Building Committee reported that the tender documents and specifications had been sent to a selected group of contractors and that the resulting tenders would be available to the Board at its next meeting.

SEWER AND WATERWORKS PROJECT:
The chairman of the Building Committee had received the following tenders for a sewer and waterworks project which was part of a non-formula project for general services at the University:

- Beaver Construction (Ontario) Limited $270,676.00
- Hugh M. Grant Limited 271,911.75
- Taggart Construction Limited 281,224.00
- Vanson Construction Limited 287,305.00

The chairman reported that the Building Committee was recommending the acceptance of the low tender of Beaver Construction (Ontario) Limited for $270,676.00. It was noted that the estimate of the cost of this project was $271,000 and was within 1% of the actual tender. The Board concurred with the recommendation of the Building Committee.
BURSAR'S REPORT:

Regular Operating Grant Instalment Payment.

It was reported that the University had received a cheque in the amount of $738,000 from the Province of Ontario representing provincial government support of operating expenditures in 1970-71. This cheque is the twelfth of twenty-four instalments.

Line of Credit - Bank of Nova Scotia.

It was reported that after negotiations with the Bank of Nova Scotia a line of credit of $1,000,000 has been established for the year 1971.

Request - Estate of Francis C. C. Lynch.

It was reported that the University had received a cheque from Burritt and Grace for $5,008.21 representing the University's 1/3 share of income on hand for distribution as of December 31, 1970.

TERMINATION:

The meeting terminated at 5:45 p.m.

Mr. D. A. Golden, Chairman.

Mr. D. C. McDow, Secretary.